Officers: E. Paul Torres, Chairman Governor J. Michael Chavarria, Vice Chair Governor Val Panteah, Sr., Secretary

## RESOLUTION

Acoma

Cochiti

Isleta Jemez

Laguna

Nambe

**Ohkay Owingeh** 

**Picuris** 

Pojoaque

Sandia

San Felipe

San Ildefonso

Santa Ana

Santa Clara

Santo Domingo

Taos

Tesuque

Ysleta Del Sur

Zia

Zuni

ALL PUEBLO COUNCIL OF GOVERNORS RESOLUTION NO. APCG 2019-39

SUPPORT FOR DEVELOPMENT OF STATE LEGISLATION TO ELIMINATE DEDUCTION OF IMPACT AID BY REMOVAL OF CREDITS FROM THE STATE GUARANTEE EQUALIZATION DISTRIBUTION FORMULA ("SEG") OR TO PROVIDE AN SEG BACKFILL

**WHEREAS**, the All Pueblo Council of Governors is comprised of the Pueblos of Acoma, Cochiti, Isleta, Jemez, Laguna, Nambe, Ohkay Owingeh, Picuris, Pojoaque, San Felipe, San Ildefonso, Sandia, Santa Ana, Santa Clara, Santo Domingo, Taos, Tesuque, Zia and Zuni, and one pueblo in Texas, Ysleta Del Sur, each having the sovereign authority to govern their own affairs; and

**WHEREAS**, the purpose of the All Pueblo Council of Governors is to advocate, foster, protect, and encourage the social, cultural and traditional well-being of the Pueblo Nations; and

**WHEREAS**, through their inherent and sovereign rights, the All Pueblo Council of Governors will promote the language, health, economic and natural resources, and educational advancement of all Pueblo people; and

**WHEREAS**, the 20 Pueblos possess inherent government authority and sovereignty over their lands; and

**WHEREAS**, the Federal Impact Aid Program (P.L 81-874) ("IA") is designed to assist local school districts that have lost property tax revenue due to the presence of tax-exempt property within their boundaries or that have increased expenditures due to the enrollment of federally-connected children in their school systems, including those living on tribal lands; and

**WHEREAS**, the lands of the Pueblos are restricted or held in trust by the federal government for the benefit of Pueblos and are not subject to State Property Tax; and

**WHEREAS,** the Federal IA Program prohibits, by regulation, states from reducing state funding to a school district based on their receipt of Impact Aid funds, unless the state has a program designed to equalize expenditures for all local educational agencies in the state; and

**WHEREAS,** Federal law allows equalized states to take credit for payments for federal property and basic support payments, but not Indian education payments, payments for children with disabilities, or for construction payments; and

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WHEREAS, implementation of the credits is resulting in limited fiscal capacity for districts to comply with requests from tribal representatives through the federally required Indian Policies and Procedures ("IPP"), which effectively impedes the ability for Pueblos to fully advocate for their students; and

**WHEREAS**, the implementation of the SEG credit in the State of New Mexico has nullified the federal government's trust responsibility to native students by impeding the ability for tribes and parents to advocate for the unique needs of Native American students in order to achieve the best educational outcomes for those students; and

**WHEREAS**, the State of New Mexico deducts 75% of the IA funding a school district receives when the State provides funding for students through the SEG credit; and

WHEREAS, APCG acknowledges SEG attempts to objectively distribute state resources to school districts and charter schools by equalizing property tax wealth variation across the state, however this system does not take into account Pueblos' right to ensure that IA funds are utilized to produce better student outcomes and culturally competent education for Pueblo students; and

**WHEREAS,** the State of New Mexico is essentially using IA intended for Native American based districts to subsidize schools throughout the State; and

**WHEREAS,** in 2017 Native American students contributed \$50,000,000 to the State of New Mexico's SEG, while the rest of the state contributed \$15,000,000; and

**WHEREAS**, the State of New Mexico does not deduct federal IA received by the Los Alamos Public Schools which allows that school system to keep approximately \$8 million of direct federal aid; and

**WHEREAS**, the State of New Mexico should treat IA in the same manner as it treats federal aid received by the Los Alamos Public Schools and allow the school districts who apply for and receive IA to keep it for capital improvements; and

**WHEREAS**, the State of New Mexico has a constitutional obligation to provide for the education of its resident children and must ensure that all public school students have an equal opportunity to succeed and thrive; and

**WHEREAS**, there is a need for maintaining flexibility of IA dollars for the districts to be used for programmatic and capital needs while enhancing oversight of the IPP.

**NOW THEREFORE IT BE RESOLVED;** the APCG hereby supports the development of legislation to eliminate the deduction of IA by removal of credits from SEG or an IA fix with a 100% SEG backfill; and

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**BE IT FURTHER RESOLVED**, APCG additionally supports the following solutions on addressing Impact Aid:

- 1. Discussions on implementing Impact Aid be redirected to the classroom, rather than SEG.
- 2. Discussions on Impact Aid be redirected to between the Tribe and the Local Education Agency ("LEA").
- 3. In order improve educational outcomes for students, the State of New Mexico demonstrate a supportive role with respect to Indian Education policy and offer constructive oversight of LEA in IPP discussions.
- 4. Discussions on IA including the following considerations: Federal IA law includes the requirement for districts and tribes to consult on these dollars through the IPP agreement. The state generally does not play a role in the IPP. These conversations have historically been confrontational. Tribes believe that the states implementation of the SEG and reduction of operational dollars to IA districts is a foundational factor to this tension. This is because the district and the tribes are consulting over funds, however neither party agreed to 75% being credited to the SEG.

Similarly, to the IPP, the application process is between the LEA and the Tribe(s). Tribal governments and Native American parents play a pivotal role in the application process. They not only have a legal right to consult over these dollars through the IPP, but strongly perceived this money to be intended for their districts exclusively because of their investment by participating in the IA application process.

**BE IT FURTHER RESOLVED;** the APCG calls upon the Governor of the State of New Mexico and legislative leadership to ensure the development and passage of legislation to eliminate the IA deduction or provide a SEG backfill; and

**BE IT FINALLY RESOLVED,** the APCG Chairman and the Office of the All Pueblo Council of Governors is hereby authorized to do all that is necessary to carry out the intent of this Resolution.

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absent.

ATTEST:

Governor Val Panteah, Sr., APCG Secretary

Officers: E. Paul Torres, Chairman Governor J. Michael Chavarria, Vice Chair Governor Val Panteah, Sr., Secretary

## **CERTIFICATION**

that the foregoing Resolution No. APGC 2019-39 was considered and adopted at a duly

called council meeting held on 21 day of November 2019, and at which time a quorum was present and the same was approved by a vote of 11 in favor, 0 against, 0 abstain, and 0

We, the undersigned officials of the All Pueblo Council of Governors hereby certify

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Laguna

ALL PUEBLO COUNCIL OF GOVERNORS

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